

## Message Text

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ACTION IO-13

INFO OCT-01 EUR-12 ISO-00 ABF-01 EB-07 CAB-05 CIAE-00

COME-00 DODE-00 DOTE-00 INR-07 NSAE-00 CIEP-02 FAA-00

OMB-01 TRSE-00 L-03 SP-02 /054 W

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FM AMCONSUL MONTREAL

TO SECSTATE WASHDC PRIORITY 8275

UNCLAS MONTREAL 1766

E. O. 11652: N/A

TAGS: PORG, EAIR, ICAO

SUBJ: ICAO: JOINT SUPPORT DEVELOPMENTS

REF: STATE 275631

1. REFTEL PARA ONE REFERS TO "COMMENTS OF SECRETARY OF COMMITTEE." PARA TEN JSWP 986 WAS AN ACTION PARA AND AS REPORTED IN MONTREAL 1642 CTE ADOPTED THAT ACTION. RE ON-GOING (FUTURE) APPLICABLE DEN/ICE EXCHANGE RATES.

2. PER INSTRUCTIONS SECOND PARA REFTEL USREP MET WITH SEC/CTE MAKING CLEAR THAT USG COULD NOT ACCEPT "MIDDLE MARKET RATE" BUT THE MORE FAVORABLE "BUYING RATE". SEC/CTE INDICATED THAT HE WORDED ACTION PARA (10 (A)) CAREFULLY MAKING IT CLEAR THAT EXCHANGE RATES ARE NEGOTIATED "BASED ON MIDDLE MARKET BANK RATES," AND HE ASSUMED AND FELT THAT CTE ASSUMES, THAT RATES ARE NEGOTIABLE IN THAT CONTEXT. HE SAID HOWEVER THAT ICAO LETTER HAD NOT REPEAT NOT YET GONE TO DEN ICE BECAUSE ICAO STAFF MAN POWELL HAD BEEN VISITING DEN ICE PER ANNUAL PRACTICE RE ESTIMATES, AND WAS INSTRUCTED TO DISCUSS PROBLEM AREAS. THERE ARE PROBLEMS WITH BOTH COUNTRIES PARTICULARLY ICELAND WHICH IS CHALLENGING THE SWITCH TO THE QUARTERLY CONSULTATION REGARDING EXCHANGE RATES. HE ALSO SIAD THAT ICELAND WOULD BE "OBJECTING" TO SEVERAL SNAP RECOMMENDATIONS AND THAT DENMARK WOULD BE UTILIZING ITS "RESERVATION" (EXPRESSED IN CONNECTION WITH OPPOSITION TO RECOMMENDATIONS

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3, 4 AND 6(B), ) AND EXPANDING OBJECTIONS.

3. MEANWHILE ICAO HAS BEEN UNABLE TO LOCATE A SITE FOR THE DEN/ICE III CONFERENCE IN FIRST QUARTER 1977 IN EUROPE. ACCORDING TO THE CTE SEC, THERE ARE CONFERENCE ROOMS AVAILABLE BUT NO OFFICE SPACE. WHEN USREP SUGGESTED UTILIZING ONE OF THE THREE CONFERENCE ROOMS IN ICAO/PARIS, HE INDICATED THIS WOULD BE TOTALLY UNSATISFACTORY. HE DID POINT OUT THAT PROBABLY MONTREAL FACILITIES CAN BE MADE AVAILABLE IN A FEB/MAR PERIOD. USREP INDICATED THIS MIGHT BE GOOD SOLUTION FOR SEVERAL OBVIOUS REASONS.

4. SEC/CTE THEN INDICATED THAT THE GERMAN PROPOSAL FOR EXPANDING THE AGENDA OF THE DEN ICE CONFERENCE (SEE PARA 3 MONTREAL 1642) WAS GOING TO BE RETABLED, WITH PARTICULAR EMPHASIS ON THE 5 O/O DEN/ICE APPORTIONMENT OF ASSESSMENTS. USREP INDICATED THAT A CONTINUING EXPANSION OF THE AGENDA WOULD MAKE IT DIFFICULT TO MEET IN FEB/MAR AND THEREFORE WOULD FURTHER JEOPARDIZE EARLIER DECISIONS ON SNAP RECOMMENDATIONS FOR WITHDRAWALS OF JS FINANCING. SEC AGREED BUT INDICATED IT WOULD BE HELPFUL TO KNOW WHETHER, IF SNAP RECOMMENDATIONS UPHELD, DENMARK COULD DECIDE TO WITHDRAW AND BEGIN WITHDRAWALS THIS SUMMER ON SUCH SHORT NOTICE. FYI: IT WAS QUITE CLEAR THAT CTE/SEC ALREADY KNEW ANSWER. END FYI.

5. USREP THEN COORDINATED WITH GERMANY. HE HAS NOT REPEAT NOT RECEIVED INSTRUCTIONS TO PURSUE ADDITION OF MAJOR AGENDA ITEM AS ORIGINALLY PROPOSED. HOWEVER, HE MAY REPEAT MAY BE INSTRUCTED TO SEEK ADDITION OF A MORE LIMITED ITEM HAVING TO DO WITH POSSIBLE INCREASE IN THE 5 O/O DEN ICE "CONTRIBUTION" TAKING INTO ACCOUNT THE FLIGHT SECTORS (UTILIZATION OF CERTAIN SECTORS BY SOME CARRIERS AND NOT BY OTHERS ETC). USREP POINTED OUT THIS WOULD REQUIRE MORE PREPARATION AND THEREFORE MORE LEAD TIME BEFORE CONFERENCE.

6. USREP DISCUSSED WITH SEC/CTE AND GERMAN REP POSSIBILITY OF SEPARATING OUT THE SNAP ITEM FOR DEALING WITH IT IN A BRIEF CONFERENCE IN MONTREAL AT EARLIEST POSSIBLE DATE -- LEAVING ALL OTHER ITEMS AND EXPANDED AGENDA FOR ANOTHER CONFERENCE IN THE FALL OR NEXT SPRING. GERMANY IS QUITE AGREEABLE AND SECRETARIAT CONFIRMED TO HIM REPEAT TO HIM THAT MONEY IS AVAILABLE FOR SUCH APPROACH. UKREP WOULD OBJECT TO TWO CONFERENCES.

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7. USREP THEN ENGAGED SCAN CTE MEMBER IN INFORMAL DISCUSSION AS FOLLOWS: IF SNAP RECOMMENDATIONS UPHELD BY DEN ICE III (ESPECIALLY #3 AND 4) DENMARK COULD NOT BEGIN WITHDRAWALS THIS SUMMER IN ANY CASE. FYI: THERE ARE TWO SERIOUS IMPLICATIONS (A) THEY WOULD SEEK CONTINUED JOINT FINANCING FOR SYNOPTIC STATIONS FOR NEXT 18 MONTHS TO WITHDRAWAL STATIONS IN SUMMER SEASON OF 1978 INSTEAD OF 1977; (B) THEY REALLY DO NOT INTEND WITHDRAW SERVICE IF JOINT FINANCING WITHHELD AND WILL PURSUE OTHER ARRANGEMENTS.

END FYI: SCAN REP THEN INDICATED THAT THEY ARE MAKING EVERY EFFORT TO LOCATE "NONPARTISAN SITE" FOR DEN/ICE III AND ARE "WORKING ON IT IN EUROPE." THEY WILL NOT SAY SO FORMALLY IN CTE, BUT THEY WILL OPPOSE AT ALL COSTS A MEETING AS EARLY AS FEB/MARCH.

8. THERE WILL BE A JOINT SUPPORT MEETING WEEK OF NOVEMBER 22 FOR CONSIDERATION OF DILEMMA RE SITE OF CONFERENCE. IT IS AGREED THAT THIS ENTAILS RECONSIDERATION OF AGENDA AND DATE. COUNCIL WP 6440 (DEN ICE III AGENDA) COMES BEFORE COUNCIL NOVEMBER 22 AND WILL PROBABLY LEAD TO GERMANY PROPOSAL, AND IN ANY CASE WILL EVOKE COMMENTS RE TIMING AND SITE OF CONFERENCE. PRESIDENT COUNCIL TELLS USREP HE WILL THEN SUGGEST THAT AGENDA GO BACK TO JOINT SUPPORT COMMITTEE FOR RECONSIDERATION IN LIGHT OF TOTAL PACKAGE. FYI: DEN ICE III RULES PROCEDURE AND INVITATION TO ATTEND (CWP 6438) IS ALSO ON COUNCIL OB FOR NOV 22 AND MAY REQUIRE CTE REFERRAL OR POSTPONEMENT PENDING DECISION ON TIMING/AGENDA.

9. USREP INVITES DEPARTMENT'S SUGGESTIONS/POSITION ON SOME OF THESE ALTERNATIVES. AT MOMENT ENTIRE DEN/ICE III PACKAGE IS CHAOTIC.  
HARPER

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